

Provost and Vice President for Academic Affairs

## Academic Freedom Policy Policy Number VPAA 21-03 Office of Academic Affairs

**Applies to:** *Faculty, staff, etc.*

**Supersedes:** None

### Purpose of the Policy

Appendix P of the HSU Faculty Handbook includes notes on Academic Freedom jointly developed by the American Association of University Professors and the American Association of Colleges, but does not state that those notes constitute the University's official policy of Academic Freedom. The WASC Senior College and University Commission Criteria for Review CFR1.3 states "The institution publicly states its commitment to academic freedom for faculty, staff, and students, and acts accordingly. This commitment affirms that those in the academy are free to share their convictions and responsible conclusions with their colleagues and students in their teaching and writing...The institution has published or has readily available policies on academic freedom. For those institutions that strive to instill specific beliefs and world views, policies clearly state how these views are implemented and ensure that these conditions are consistent with generally recognized principles of academic freedom. Due-process procedures are disseminated, demonstrating that faculty and students are protected in their quest for truth." And the notes published in the current version of Appendix P were written in 1940 and last updated in 1970, while in 2017 the Academic Senate of the California State University unanimously approved a Recommended Policy on Academic Freedom.

### Policy Details

The mission of an institution of higher education is to serve society by discovering, investigating, communicating, and preserving knowledge through the process of academic inquiry and educating students as well as society at large. This mission cannot be fulfilled without academic freedom.

Academic freedom encompasses the right to teach, learn, and discover knowledge inside the classroom and beyond, free from censorship or interference. Academic freedom:

- safeguards the right to teach and address material regardless of how controversial;
- ensures the right to conduct research, scholarship and creative activities, as well as the right to publish, perform, or otherwise disseminate results; and

- protects students and scholars against retribution for legally-protected statements made in public or private, regardless of medium.

Academic freedom also encompasses the right to question institutional policy or action – both in one’s role as part of an institutional body and or as an individual. Similarly, faculty shall be free to address broader societal issues, free from censorship, without fear of retribution from the institution.

Academic freedom fosters a climate conducive to responsible inquiry, learning, and discovery. The university works to maintain this climate, promote academic freedom, and protect it from internal or external threats.

## **ACADEMIC FREEDOM AND TENURE**

### **1940 Statement of Principles and Interpretive Comments**

*In 1940, following a series of joint conferences begun in 1934, representatives of the American Association of University Professors and of the Association of American Colleges (now the Association of American Colleges and Universities) agreed upon a restatement of principles set forth in the 1925 Conference Statement on Academic Freedom and Tenure. This restatement is known to the profession as the 1940 Statement of Principles on Academic Freedom and Tenure.*

*The 1940 Statement is printed below, followed by Interpretive Comments as developed by representatives of the American Association of University Professors and the Association of American Colleges in 1969. The governing bodies of the two associations, meeting respectively in November 1989 and January 1990, adopted several changes in language in order to remove gender-specific references from the original text.*

The purpose of this statement is to promote public understanding and support of academic freedom and tenure and agreement upon procedures to ensure them in colleges and universities. Institutions of higher education are conducted for the common good and not to further the interest of either the individual teacher<sup>1</sup> or the institution as a whole. The common good depends upon the free search for truth and its free exposition.

Academic freedom is essential to these purposes and applies to both teaching and research. Freedom in research is fundamental to the advancement of truth. Academic freedom in its teaching aspect is fundamental for the protection of the rights of the teacher in teaching and of the student to freedom in learning. It carries with it duties correlative with rights. **[1]**<sup>2</sup>

Tenure is a means to certain ends; specifically: (1) freedom of teaching and research and of extramural activities, and (2) a sufficient degree of economic security to make the profession attractive to men and women of ability. Freedom and economic security, hence, tenure, are indispensable to the success of an institution in fulfilling its obligations to its students and to society.

#### **Academic Freedom**

(a) Teachers are entitled to full freedom in research and in the publication of the results, subject to the adequate performance of their other academic duties; but research for pecuniary return should be based upon an understanding with the authorities of the institution.

(b) Teachers are entitled to freedom in the classroom in discussing their subject, but they should be careful not to introduce into their teaching controversial matter which has no relation to their subject. **[2]** Limitations of academic freedom because of religious or other aims of the institution should be clearly stated in writing

at the time of the appointment. [3]

- (c) College and university teachers are citizens, members of a learned profession, and officers of an educational institution. When they speak or write as citizens, they should be free from institutional censorship or discipline, but their special position in the community imposes special obligations. As scholars and educational officers, they should remember that the public may judge their profession and their institution by their utterances. Hence they should at all times be accurate, should exercise appropriate restraint, should show respect for the opinions of others, and should make every effort to indicate that they are not speaking for the institution. [4]

### **Academic Tenure**

After the expiration of a probationary period, teachers or investigators should have permanent or continuous tenure, and their service should be terminated only for adequate cause, except in the case of retirement for age, or under extraordinary circumstances because of financial exigencies.

In the interpretation of this principle it is understood that the following represents acceptable academic practice:

- (1) The precise terms and conditions of every appointment should be stated in writing and be in the possession of both institution and teacher before the appointment is consummated.

(2) Beginning with appointment to the rank of full-time instructor or a higher rank, [5] the probationary period should not exceed seven years, including within this period full-time service in all institutions of higher education; but subject to the proviso that when, after a term of probationary service of more than three years in one or more institutions, a teacher is called to another institution it may be agreed in writing that the new appointment is for a probationary period of not more than four years, even though thereby the person's total probationary period in the academic profession is extended beyond the normal maximum of seven years. [6] Notice should be given at least one year prior to the expiration of the probationary period if the teacher is not to be continued in service after the expiration of that period. [7]

(3) During the probationary period a teacher should have the academic freedom that all other members of the faculty have. [8]

(4) Termination for cause of a continuous appointment, or the dismissal for cause of a teacher previous to the expiration of a term appointment, should, if possible, be considered by both a faculty committee and the governing board of the institution. In all cases where the facts are in dispute, the accused teacher should be informed before the hearing in writing of the charges and should have the opportunity to be heard in his or her own defense by all bodies that pass judgment upon the case. The teacher should be permitted to be accompanied by an advisor of his or her own choosing who may act as counsel. There should be a full stenographic record of the hearing available to the parties concerned. In the hearing of charges of incompetence the testimony should include that of teachers and other scholars, either from the teacher's own or from other institutions. Teachers on continuous appointment who are dismissed for reasons not involving moral turpitude should receive their salaries for at least a year from the date of notification of dismissal whether or not they are continued in their duties at the institution. [9]

(5) Termination of a continuous appointment because of financial exigency should be demonstrably bona fide.

### **1940 Interpretations**

At the conference of representatives of the American Association of University Professors and of the Association of American Colleges on November 7-8, 1940, the following interpretations of the 1940 *Statement of Principles on Academic Freedom and Tenure* were agreed upon:

1. That its operation should not be retroactive.
2. That all tenure claims of teachers appointed prior to the endorsement should be determined in accordance with the principles set forth in the 1925 *Conference Statement on Academic Freedom and Tenure*.
3. If the administration of a college or university feels that a teacher has not observed the admonitions of paragraph (c) of the section on Academic Freedom and believes that the extramural utterances of the teacher have been such as to raise grave doubts concerning the teacher's fitness for his or her position, it may proceed to file charges under paragraph 4 of the section on *Academic Tenure*. In pressing such charges the administration should remember that teachers are citizens and should be accorded the freedom of citizens. In such cases the administration must assume full responsibility, and the American Association of University Professors and the Association of American Colleges are free to make an investigation.

### **1970 Interpretive Comments**

*Following extensive discussions on the 1940 Statement of Principles on Academic Freedom and Tenure with leading educational associations and with individual faculty members and administrators, a joint committee of the AAUP and the Association of American Colleges met during 1969 to reevaluate this key policy statement. On the basis of the comments received, and the discussions that ensued, the Joint Committee felt the preferable approach was to formulate interpretations of the Statement in terms of the experience gained in implementing and applying the Statement for over thirty years and of adapting it to current needs.*

*The committee submitted to the two associations for their consideration the following "Interpretive Comments." These interpretations were adopted by the Council of the American Association of University Professors in April 1970 and endorsed by the Fifty-sixth Annual Meeting as Association policy.*

In the thirty years since their promulgation, the principles of the 1940 *Statement of Principles on Academic Freedom and Tenure* have undergone a substantial amount of refinement. This has evolved through a variety of processes, including customary acceptance, understandings mutually arrived at between institutions and professors or their representative, investigations and reports by the American Association of University Professors, and formulations of statements by the association either alone or in conjunction with the Association of American Colleges. These comments represent the attempt of the two associations, as the original sponsors of the 1940 *Statement*, to formulate the most important of these refinements. Their incorporation here as Interpretive Comments is based upon the premise that the 1940 *Statement* is not a static code but a fundamental document designed to set a framework of norms to guide adaptations to changing times and circumstances.

Also, there have been relevant developments in the law itself reflecting a growing insistence by the courts on due process within the academic community which parallels the essential concepts of the 1940 *Statement*; particularly relevant is the identification by the Supreme Court of academic freedom as a right protected by the First Amendment. As the Supreme Court said in *Keyishian v. Board of Regents*, 385 U.S. 589 (1967), "Our Nation is deeply committed to safeguarding academic freedom, which is of transcendent value to all of us and not merely to the teachers concerned. That freedom is therefore a special concern of the First Amendment, which does not tolerate laws that cast a pall of orthodoxy over the classroom."

The numbers refer to the designated portion of the 1940 *Statement* on which interpretive comment is made.

1. The Association of American Colleges and the American Association of University Professors have long recognized that membership in the academic profession carries with it special responsibilities. Both associations either separately or jointly have consistently affirmed these responsibilities in major policy statements, providing guidance to the professors in their utterances as citizens, in the exercise of their responsibilities to the institution and to students, and in their conduct when resigning from their institution or when undertaking government- sponsored research. Of particular relevance is the *Statement on Professional Ethics*, adopted in 1966 as Association policy. (A revision, adopted in 1987, may be found in AAUP, *Policy Documents and Reports*, 9<sup>th</sup> ed. [Washington, D.C., 2001], 133-134.)
2. The intent of this statement is not to discourage what is "controversial." Controversy is at the heart of the free academic inquiry which the entire statement is designed to foster. The passage serves to underscore the need for teachers to avoid persistently intruding material which has no relation to their subject.
3. Most church-related institutions no longer need or desire the departure from the principle of academic freedom implied in the 1940 *Statement*, and we do not now endorse such a departure.
4. This paragraph is the subject of an Interpretation adopted by the sponsors of the 1940 *Statement* immediately following its endorsement which reads as follows:

If the administration of a college or university feels that a teacher has not observed the admonitions of paragraph (c) of the section on Academic Freedom and believes that the extramural utterances of the teacher have been such as to raise grave doubts concerning the teacher's fitness for his or her position, it may proceed to file charges under paragraph 4 of the section on Academic Tenure. In pressing such charges, the administration should remember that teachers are citizens and should be accorded the freedom of citizens. In such cases the administration must assume full responsibility, and the American Association of University Professors and the Association of American Colleges are free to make an investigation.

Paragraph (c) of the section on Academic Freedom in the 1940 *Statement* should also be interpreted in keeping with the 1964 "Committee A Statement on Extramural Utterances" (*Policy Documents and Reports*, 32) which states inter alia: "The controlling principle is that a faculty member's expression of opinion as a citizen cannot constitute grounds for dismissal unless it clearly demonstrates the faculty member's unfitness for his or her position. Extramural utterances rarely bear upon the faculty member's fitness for the position. Moreover, a final decision should take into account the faculty member's entire record as a teacher and scholar."

Paragraph 5 of the *Statement on Professional Ethics* also deals with the nature of the "special obligations" of the teacher. The paragraph reads as follows:

As members of their community, professors have the rights and obligations of other citizens. Professors measure the urgency of other obligations in the light of their responsibilities to their subject, to their students, to their profession, and to their institution. When they speak or act as private persons they avoid creating the impression of speaking or acting for their college or university. As citizens engaged in a profession that depends upon freedom for its health and integrity, professors have a particular obligation to promote conditions of free inquiry and to further public understanding of academic freedom.

Both the protection of academic freedom and the requirements of academic responsibility apply not only to the full-time probationary and the tenured teacher, but also to all others, such as part-time faculty and teaching assistants, who exercise teaching responsibilities.

5. The concept of "rank of full-time instructor or a higher rank" is intended to include any person who teaches a full-time load regardless of the teacher's specific title.<sup>3</sup>
6. In calling for an agreement "in writing" on the amount of credit given for a faculty member's prior service at other institutions, the *Statement* furthers the general policy of full understanding by the professor of the terms and conditions of the appointment. It does not necessarily follow that a professor's tenure rights have been violated because of the absence of a written agreement on this matter. Nonetheless, especially because of the variation in permissible institutional practices, a written understanding concerning these matters at the time of appointment is particularly appropriate and advantageous to both the individual and the institution.<sup>4</sup>
7. The effect of this subparagraph is that a decision on tenure, favorable or unfavorable, must be made at least twelve months prior to the completion of the probationary period. If the decision is negative, the appointment for the following year becomes a terminal one. If the decision is affirmative, the provisions in the 1940 *Statement* with respect to the termination of service of teachers or investigators after the expiration of a probationary period should apply from the date when the favorable decision is made.

The general principle of notice contained in this paragraph is developed with greater specificity in the *Standards for Notice of Nonreappointment*, endorsed by the Fiftieth Annual Meeting of the American Association of University Professors (1964). These standards are:

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<sup>3</sup> For a discussion of this question, see the "Report of the Special Committee on Academic Personnel Ineligible for Tenure." *Policy Documents and Reports*, 88-91.

<sup>4</sup> For a more detailed statement on this question, see "On Crediting Prior Service Elsewhere as Part of the Probationary Period," *ibid.*, 100-101.

Notice of nonreappointment, or of intention not to recommend reappointment to the governing board, should be given in writing in accordance with the following standards:

(a) *Not later than March 1 of the first academic year of service*, if the appointment expires at the end of that year; or, if a one-year appointment terminates during an academic year, at least three months in advance of its termination.

(b) *Not later than December 15 of the second academic year of service*, if the appointment expires at the end of that year; or, if an initial two-year appointment terminates during an academic year, at least six months in advance of its termination.

(c) At least twelve months before the expiration of an appointment after two or more years in the institution.

Other obligations, both of institutions and of individuals, are described in the *Statement on Recruitment and Resignation of Faculty Members*, as endorsed by the Association of American Colleges and the American Association of University Professors in 1961.

8. The freedom of probationary teachers is enhanced by the establishment of a regular procedure for the periodic evaluation and assessment of the teacher's academic performance during probationary status. Provision should be made for regularized procedures for the consideration of complaints by probationary teachers that their academic freedom has been violated. One suggested procedure to serve these purposes is contained in the *Recommended Institutional Regulations on Academic Freedom and Tenure*, prepared by the American Association of University Professors.
9. A further specification of the academic due process to which the teacher is entitled under this paragraph is contained in the *Statement on Procedural Standards in Faculty Dismissal Proceedings*, jointly approved by the American Association of University Professors and the Association of American Colleges in 1958. This interpretive document deals with the issue of suspension, about which the 1940 *Statement* is silent.

The 1958 *Statement* provides: "Suspension of the faculty member during the proceedings is justified only if immediate harm to the faculty member or others is threatened by the faculty member's continuance. Unless legal considerations forbid, any such suspension should be with pay." A suspension which is not followed by either reinstatement or the opportunity for a hearing is in effect a summary dismissal in violation of academic due process.

The concept of "moral turpitude" identifies the exceptional case in which the professor may be denied a year's teaching or pay in whole or in part. The statement applies to that kind of behavior which goes beyond simply warranting discharge and is so utterly blameworthy as to make it inappropriate to require the offering of a year's teaching or pay. The standard is not that the moral sensibilities of persons in the particular community have been affronted. The standard is behavior that would evoke condemnation by the academic community generally.

## ENDORSERS

Association of American Colleges and Universities	1941	American Musicological Society	1969
American Association of University Professors	1941	American Association of Teachers of Spanish and Portuguese	1969
American Library Association (adapted for librarians)	1946	Texas Junior College Teachers Association	1970
Association of American Law Schools	1946	College Art Association of America	1970
American Political Science Association	1947	Society of Professors of Education	1970
American Association of Colleges for Teachers Education	1950	American Anthropological Association	1970
American Association for Higher Education	1950	Association of Theological Schools	1970
Eastern Psychological Association	1950	Association of Schools and Mass Communication of Journalism	1971
Southern Society for Philosophy and Psychology	1953	American Business Law Association	1971
American Psychological Association	1961	American Council for the Arts	1972
American Historical Association	1961	New York State Mathematics Association of Two-Year Colleges	1972
Modern Language Association of America	1962	College Language Association	1973
American Economic Association	1962	Pennsylvania Historical Association	1973
American Agricultural Economic Association	1963	Massachusetts Regional Community College Faculty Association	1973
Midwest Sociological Society	1963	American Philosophical Association <sup>5</sup>	1974
Organization of American Historians	1963	American Classical League	1974
American Philological Association	1963	American Comparative Literature Association	1974
American Council of Learned Societies	1963	Rocky Mountain Modern Language Association	1974
Speech Communication Association	1963	Society of Architectural Historians	1975
American Sociological Association	1963	American Statistical Association	1975
Southern Historical Association	1963	American Folklore Society	1975
American Studies Association	1963	Association for Asian Studies	1975
Association of American Geographers	1963	Linguistic Society of America	1975
Southern Economic Association	1963	African Studies Association	1975
Classical Association of the Middle West and South	1964	American Institute of Biological Sciences	1975
Southwestern Social Science Association	1964	North American Conference on British Studies	1975
Archaeological Institute of America	1964	Sixteenth-Century Studies Conference	1975
Southern Management Association	1964	Texas Association of College Teachers	1976
American Theatre Association	1964	Society for Spanish and Portuguese Historical Studies	1976
South Central Modern Language Association	1964	Association for Jewish Studies	1976
Southwestern Philosophical Society	1964	Western Speech Communication Association	1976
Council of Independent Colleges	1965	Texas Association of College for Teacher Education	1977
Mathematical Association of America	1965	Metaphysical Society of America	1977
Arizona-Nevada Academy of Science	1965	American Chemical Society	1977
American Risk and Insurance Association	1965	Texas Library Association	1977
Academy of Management	1965	American Society for Legal History	1977
American Catholic Historical Association	1966	Iowa Higher Education Association	1977
American Catholic Philosophical Association	1966	American Physical Therapy Association	1979
Association for Education in Journalism	1966	North Central Sociological Association	1980
Western History Association	1966	Texas Association of College Teachers	1980
Mountain-Plains Philosophical Conference	1966	Association for Communication Administration	1981
Society of American Archivists	1966	American Association of Physics Teachers	1982
Southeastern Psychological Association	1966	Middle East Studies Association	1982
Southern Speech Communication Association	1966	National Education Association	1985
American Association for the Advancement of Slavic Studies	1967	American Institute of Chemists	1985
American Mathematical Society	1967	American Association of Teachers of German	1985
College Theology Society	1967	American Association of Teachers of Italian	1985
Council on Social Work Education	1967	American Association for Applied Linguistics	1986
American Association of Colleges of Pharmacy	1967	American Association of Slavic and East European Languages	1986
American Academy of Religion	1967	American Association for Cancer Education	1986
Association for the Sociology of Religion	1967	American Society of Church History	1986
American Society of Journalism School Administrators	1967	Oral History Association	1987
John Dewey Society	1967	Society for French Historical Studies	1987
South Atlantic Modern Language Association	1967	History of Science Society	1987
American Finance Association	1967	American Association of Pharmaceutical Scientists	1988
Association for Social Economics	1967	American Association for Clinical Chemistry	1988
United Chapters of Phi Beta Kappa	1968	Council for Chemical Research	1988
American Society of Christian Ethics	1968	Association for the Study of Higher Education	1988
American Association of Teachers of French	1968	American Psychological Society	1989
Eastern Finance Association	1968	University and College Labor Education Association	1989
American Association for Chinese Studies	1968	Society for Neuroscience	1989
American Society of Plant Physiologists	1968		
University Film and Video Association	1968		
American Dialect Society	1968		
American Speech-Language-Hearing Association	1968		
Association of Social and Behavioral Scientists	1968		
College English Association	1968		
National College Physical Education Association for Men	1969		
American Real Estate and Urban Economics Association	1969		
History of Education Society	1969		
Council for Philosophical Studies	1969		
American Physicists Association	1969		

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<sup>5</sup> Endorsed by the Association's Western Division in 1952, Eastern Division in 1953, and Pacific Division in 1962.

Renaissance Society of America	1989	
Society of Biblical Literature	1989	
National Science Teachers Association		1989
Medieval Academy of America	1990	
American Society of Agronomy	1990	
Crop Science Society of America	1990	
Soil Science Society of America	1990	
Society of Protozoologists	1990	
Society for Ethnomusicology	1990	
American Association of Physicists in Medicine 1990 Animal Behavior Society 1990		
Illinois Community College Faculty Association 1990 American Society for Theatre Research		1990
National Council of Teachers of English		1991
Latin American Studies Association	1992	
Society for Cinema Studies	1992	
American Society for Eighteenth- Century Studies 1992 Council of Colleges of Arts and Sciences		1992
American Society for Aesthetics	1992	
Association for the Advancement of Baltic Studies 1994 American Council of Teachers of Russian		1994
Council of Teachers of Southeast Asian Languages 1994 American Association of Teachers of Arabic Association	1994	
Association of Teachers of Japanese	1994	
Academic Senate for California Community Colleges		1996
Council of Graduate Programs in Communication Sciences and Disorders .....		1996
Association for Women in Mathematics .....		1997
Philosophy of Time Society .....		1998
World Communication Association .....		1999
The Historical Society .....		1999
Association for Theatre in Higher Education .....		1999
National Association for Ethnic Studies .....		1999
Association of Ancient Historians .....		1999
American Culture Association .....		1999
American Conference for Irish Studies .....		1999
Society for Philosophy in the Contemporary World .....		1999
Eastern Communication Association .....		1999
Missouri Association of Faculty Senates .....		1999
American Association for the History of Medicine .....		2000
Missouri Association of Faculty Senates .....		2000

## History (required)

*All changes must be listed chronologically in the format below, including all edits and reviews. Note when the policy name or number changes. Note if an edit or revision date is exclusively for the policy section or the procedure section:*

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